Appendix E

5. Licensing Objectives

- 5.1.1 Each of the four licensing objectives is of equal importance. The Licensing Authority considers the effective and responsible management of the premises, and the instruction, training and supervision of staff in the adoption of best practice to be amongst the most essential control measures for the achievement of the licensing objectives. For this reason it is recommended that these elements be specifically considered and addressed within an applicant's operating schedule. The Codes of Practice for the Lincoln Evening Economy may be of some assistance in ensuring that premises are well managed and run.
- 5.1.2 As set out in paragraph 3.9, the Licensing Authority recommends that applicants carry out their own risk assessments in relation to the four licensing objectives in order to assist them in deciding whether any steps are required to be taken in order to meet those objectives.
- 5.1.3 Although not a requirement under the legislation, applicants are advised to copy any risk assessments undertaken to the responsible authorities in order that they can assess the suitability of the operating schedule. This may assist in reducing the number of representations and subsequent hearings.

5.2 Prevention of Crime and Disorder

- 5.2.1 The Licensing Authority will carry out its licensing functions with a view to promoting the prevention of crime and disorder and will seek to ensure that licensees take measures to regulate the behaviour of persons whilst on their premises, or in the immediate vicinity of the premises.
- 5.2.2 In addition to the requirement for the Licensing Authority to promote this licensing objective, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to exercise its functions with due regard to the likely effect of the exercise of those functions on, and do all it reasonably can to prevent, crime and disorder in the City.
- 5.2.3 When addressing crime and disorder the applicant should initially identify any particular issues (having regard to their particular type of premises and/or activities) which are likely to adversely affect the promotion of the crime and disorder objective. Such steps as are required to deal with these identified issues should be included within the applicant's operating schedule.

Examples of steps the Licensing Authority advises applicants to consider and address include:

 Physical security features e.g. use of polycarbonate, toughened or plastic drinking glasses;

- Procedure for risk assessment of alcohol promotions to ensure that they
 do not promote irresponsible drinking or potentially breach the mandatory
 condition on irresponsible drinks promotions;
- The use and numbers of SIA licensed door supervisors,
- Amount of seating to be provided to reduce the risk of high volume vertical drinking;
- Training given to staff in crime prevention and drug awareness measures,
- Training given to staff to prevent the sale of alcohol to those who are under age or appearing to be drunk;
- Training for staff to a recognised level such as the awards for personal licence holders, responsible drink retailing and designated premises supervisors;
- Adoption of the Retail of Alcohol Standards Group Challenge 21 or Challenge 25 policy incorporating the British Retail Consortium's Proof of Age Standards Scheme (PASS);
- Measures agreed with the Police to reduce crime and disorder;,
- Measures to prevent the use or supply of illegal drugs;
- Search procedures;
- Provision of CCTV in and around the premises;
- Participation in the use of the Lincoln Business Improvement Group's Radio Link Scheme;
- Formulation of a dispersal policy;
- Measures to prevent glasses and bottles being taken away from the licensed premises.

5.3 Public Safety

- 5.3.1 The Licensing Authority will carry out their licensing functions with a view to promoting public safety and will seek to ensure that licensees take measures to protect the safety of performers and persons attending licensable activities. The risk to public safety will vary according to the type of premises and the activities carried out.
- 5.3.2 Where an applicant identifies an issue in regard to public safety (including fire safety) which is not covered by existing legislation, the applicant should identify in their operating schedule the steps which will be taken to ensure public safety. Depending on the individual style and characteristics of the premises and/or events the following issues might be of relevance:
 - Suggested occupancy figures (including staff and performers),
 - Use of equipment and effects,
 - Levels of door supervision,
 - Measures to prevent the supply and use of illegal drugs,
 - Physical safety features e.g. use of toughened glass, polycarbonate and plastic drink containers,
 - Fire safety, training and evacuation procedures,
 - Provision of CCTV.

- 5.3.3 The Licensing Authority would advise applicants applying for permissions to stage events which are likely to draw in large numbers of people and/or have an impact on the road network to have consulted with those authorities concerned with public safety and in particular with the Lincoln Events Safety Advisory Group (LSAG) and Highways Authority.
- 5.3.4 LSAG is not a responsible authority but is made up from representatives from bodies concerned with public safety; some of which are responsible authorities. Applicants are advised that the planning and consultation with LSAG should commence at an early stage and on particularly large events promoters/organisers should commence consultation at least a year in advance of the event.
- 5.3.5 It is also advisable for applicants to read the guidance for large scale events titled HSG 195, The Event Safety Guide (for health, safety and welfare at music and similar events) commonly known as the Purple Guide.
- 5.3.6 The occupancy capacity for premises, and events as appropriate, is a fundamental factor in the achievement of the four licensing objectives (except in respect of premises licensed for the consumption of food and/or alcohol off the premises). The Licensing Authority recommends the issue of occupancy capacity (including staff and performers) to be considered and addressed within the premises' fire risk assessment.
- 5.3.7 The design and layout of premises are important in determining capacity, as is the availability and size of exits within recommended travel distances. Other factors should also be considered when assessing the appropriate capacity for premises or events. These include but are not limited to:
 - The nature of the premises or event,
 - The nature of the licensable activities being provided,
 - The provision or removal of such items as temporary structures, such as a stage, or furniture,
 - The number of staff available to supervise customers both ordinarily and in the event of an emergency,
 - The customer profile,
 - Availability of suitable and sufficient sanitary accommodation,
 - Nature and provision of facilities for ventilation.
- 5.3.8 The agreement to a capacity for premises or events should not be interpreted as a requirement in all cases to also provide permanent monitoring arrangements such as door staff, attendance clickers or maintenance of attendance records. The Licensing Authority recognises that the person in charge at the premises can often readily assess the capacity of premises without resort to such measures. However, where the capacity is likely to be reached (such as on known busy evenings) and particularly where a special event or promotion is planned, the applicant is advised to detail the additional arrangements that will be put in place to ensure that the capacity of the premises is not exceeded.